

Message Text

SECRET

PAGE 01 USUN N 00082 110117Z

ACTION NODS-00

INFO OCT-01 ISO-00 /001 W

-----111211 110119Z /73

O 110036Z JAN 78

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 9026

S E C R E T USUN 0082

NODIS

E.O. 11652: GDS

TAGS: PORG, XF

SUBJECT: UN PARTICIPATION AT THE JERUSALEM MEETING

REF: HELMAN/STERNER/LEONARD TELCON

1. IN MEETING AT SOVIET MISSION JANUARY 10, AMB LEONARD AS PER FERTELCON URGED SOVIET PERMREP TROYANOVSKY TO JOIN US IN ENCOURAGING WALDHEIM TO AGREE TO UN REPRESENTATION AT THE JERUSALEM MEETING. LEONARD INDICATED US VIEW THAT UN PRESENCE AT THE JERUSALEM MEETING WOULD SERVE LARGER US/USSR INTEREST OF MOVING THE NEGOTIATING PROCESS TOWARD GENEVA RATHER THAN ALLOWING IT TO DRIFT INTO A BILATERAL ISRAELI/EGYPTIAN NEGOTIATION.

2. TROYANOVSKY SAID THAT USSR COULD NOT SUPPORT UN PARTICIPATION AT JERUSALEM FOR PRECISELY THE SAME REASONS THAT APPLIED TO THE CAIRO CONFERENCE. IN THE SOVIET VIEW, THE CAIRO AND JERUSALEM MEETINGS HAD ALREADY SPLIT THE ARAB WORLD, CONCEIVABLY COULD LEAD TO A SEPARATE ISRAELI/EGYPTIAN AGREEMENT, AND THUS CONSTITUTED A SERIOUS OBSTACLE TO THE RECONVENING OF THE GENEVA CONFERENCE AND THE OBJECTIVE OF A COMPREHENSIVE SETTLEMENT. TROYANOVSKY SAID HE HAD INFORMED GUYER THIS MORNING THAT THE SOVIETS WOULD FULLY SUPPORT WALDHEIM IF HE STAYS AWAY FROM THE JERUSALEM MEETING.

SECRET

SECRET

PAGE 02 USUN N 00082 110117Z

3. LEONARD NOTED THE DISTINCTION BETWEEN THE MILITARY COMMITTEE MEETING IN CAIRO, FOCUSING ON EGYPTIAN/ISRAELI TOPICS, AND THE POLITICAL COMMITTEE MEETING IN JERUSALEM DEALING WITH THE OVERALL ISSUES INCLUDING TERRITORIAL QUESTIONS AND THE PALESTINIANS. THE US HOPES THAT THE JERUSALEM MEETING CAN LEAD TO A WIDER MEASURE OF

AGREEMENT ON THESE BROADER ISSUES, FACILITATE THE PARTICIPATION OF OTHER ARAB STATES AND LEAD TO OUR JOINT GOAL OF RECONVENING GENEVA. TROYANOVSKY COUNTERED BY SUGGESTING THAT US AND USSR AS CO-CHAIRMAN INSTEAD SHOULD CALL NOW FOR THE RECONVENING OF THE GENEVA CONFERENCE. MOSCOW, HE CONCLUDED, COULD NOT BE EXPECTED TO CHANGE ITS POSITION AGAINST UN PARTICIPATION AT THE JERUSALEM MEETING.

4. IN SUBSEQUENT CONVERSATION, UNDER SECRETARY GENERAL BUFFUM TOLD LEONARD THAT, IN HIS JUDGEMENT, WALDHEIM HAS EXAGGERATED THE DANGER OF A POSSIBLE SOVIET CALL FOR A SECURITY COUNCIL MEETING WERE A UN REPRESENTATIVE TO PARTICIPATE IN THE JERUSALEM MEETING. BUFFUM THOUGHT THAT WALDHEIM HAS BEEN GIVEN BAD ADVICE BY GUYER AND URQUHART, AND PROBABLY COULD STILL BE PERSUADED TO CHANGE HIS MIND. HE SUGGESTED WE INDICATE TO HIM THAT OUR DISCUSSIONS WITH OTHER SECURITY COUNCIL MEMBERS SHOWED STRONG SUPPORT FOR THE SADAT/BEGIN EFFORT AND FOR UN PARTICIPATION IN THIS PHASE OF THE PEACE-MAKING PROCESS. WE ALSO COULD TELL WALDHEIM -- HE CONTINUED -- THAT, WERE THE UN NOT TO PARTICIPATE, WE WOULD INEVITABLY HAVE TO INDICATE OUR DISAPPOINTMENT IF ASKED BY THE PRESS. FRG PERMREP VON WECHMAR COULD REINFORCE THIS BY INDICATING TO HIM THE LIKELIHOOD OF CRITICISM IN THE GERMAN PRESS. FINALLY, ONE OR TWO OTHER PERMREPS MIGHT
SECRET

SECRET

PAGE 03 USUN N 00082 110117Z

JOIN US IN ENCOURAGING WALDHEIM TO REVERSE HIMSELF. BUFFUM ALSO SUGGESTED AS FINAL FALL-BACK THAT WE ASK WALDHEIM TO AGREE TO SIILASVUO'S PARTICIPATION ONLY AT MEETINGS IN WHICH UN ISSUES ARE BEING DISCUSSED BY EGYPTIANS AND ISRAELIS.

5. LEONARD THEN DISCUSSED THE MATTER WITH CANADIANS AND BRITISH, BOTH OF WHOM FAVOR UN PARTICIPATION IN JERUSALEM AND AGREE WITH US THAT WALDHEIM IS MAKING A MISTAKE. LEONARD WILL IF INSTRUCTED CONTACT GERMAN, INDIAN AND NIGERIAN REPS TOMORROW FOR FURTHER SOUNDINGS.

6. COMMENT. WE SHARE BUFFUM'S ASSESSMENT THAT WALDHEIM'S CONCERNS ARE EXAGGERATED, AND DOUBT THAT SOVIETS WOULD CALL FOR AN SC MEETING WERE HE TO AGREE TO UN PARTICIPATION AT JERUSALEM. IF THEY DID, WE BELIEVE ONLY THEY AND THE CZECHS WOULD BE CRITICAL, THAT WEST AND POSSIBLY SEVERAL NON-ALIGNED WOULD SUPPORT HIM AND MOST OTHERS WOULD BE SILENT OR WOULD STRADDLE IN THEIR STATEMENTS. WE RECOMMEND THAT DEPARTMENT CONSIDER ASKING AMB SULLIVAN TO BRIEF WALDHEIM ON OUR ASSESSMENT AND URGE HIS RECONSIDERATION.

LEONARD

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, MEETINGS, INTERNATIONAL ORGANIZATIONS, MEETING DELEGATIONS, PEACE TALKS, CAT-B
Control Number: n/a
Copy: SINGLE
Draft Date: 11 jan 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN00082
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: P840156-2307
Format: TEL
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780174/aaaacknv.tel
Line Count: 118
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 963e8be4-c288-dd11-92da-001cc4696bcc
Office: ACTION NODS
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: NODIS
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: NODIS
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3790947
Secure: OPEN
Status: NATIVE
Subject: UN PARTICIPATION AT THE JERUSALEM MEETING
TAGS: PORG, PGOV, XF, US, IS, UR, UN
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/963e8be4-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014